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NATIVE AMERICAN GRAVES PROTECTION AND REPATRIATION
REVIEW COMMITTEE MEETING
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NATIVE AMERICAN GRAVES PROTECTION AND REPATRIATION REVIEW COMMITTEE MEETING

8:30 a.m.

Friday, November 19, 2010

Yates Auditorium

Department of the Interior

Washington, DC

COMMITTEE MEMBERS PRESENT:

Ms. Rosita Worl, Chair

Ms. Sonya Atalay

Mr. Alan Goodman

Mr. Eric Hemenway

Mr. Adrian John

Mr. Dan Monroe

Mr. Mervin Wright, Jr., Acting Chair

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WELCOME AND CALL TO ORDER

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MERVIN WRIGHT, JR.: We would like to begin to find our seats this morning at this time. We'd like to begin our third and final day of the Review Committee meeting here in Washington, DC.

I'd just like to say good morning to each and every one of you, and thank you for being here, in our Nation's capital. For those of you who may not know who I am, my name is Mervin Wright, and I'm with the Pyramid Lake Paiute Tribe in Nevada, and I will be chairing today's meeting. And at this time, I would like to turn it over to Mr. Adrian John, who I have already asked if he could give us an opening blessing.

TRADITIONAL WELCOME

(Not recorded by request.)

ADRIAN JOHN: (Native American prayer.)

MERVIN WRIGHT, JR.: Thank you, Adrian. At this time I'd like to turn it over to our DFO.

DAVID TARLER: Thank you, Mr. Chairman. At

this time, I would like to have Sidney Hill address

the Review Committee. Mr. Hill is Onondaga Chief

and Tadodaho, or Spiritual Leader, of the

24 Haudenosaunee Confederacy. Good morning, Mr. Hill.

25 Chief Hill?

SIDNEY HILL: Good morning. Can you hear me?

DAVID TARLER: Yes, sir.

INVITATION SPRING 2011 MEETING - CHIEF SIDNEY HILL

SIDNEY HILL: Okay. (Native American language.) I am thankful that you are well. It's become my responsibility to pick up the work of my people. I would like to introduce myself. My name is Sid Hill. I hold the title of Tadodaho, one of the traditional leaders of the Six Nations

Confederacy. I send greetings from the chiefs, clan mothers, male and female faith keepers, who keep our ceremonies going. I also send greetings from the people who have no titles and the children who are still crawling about on the floors.

To the NAGPRA Review Committee, I hope everyone there is well and in peace. We look forward to seeing you at the next NAGPRA meeting scheduled to be held in the territories of the Onondaga and the Haudenosaunee. This meeting will take place at the Syracuse University's College of Law on June 21st through June 22nd of 2011.

I hope your meeting today is fruitful, and we look forward to meeting you in the spring. (Native American language.) Thank you.

DAVID TARLER: Thank you very much, Chief Hill.

1	And we look forward to being in Syracuse in June of
2	2011.
3	SIDNEY HILL: Thank you.
4	MERVIN WRIGHT, JR.: Okay. Go ahead, Sherry.
5	SHERRY HUTT: Thank you, Mr. Chairman. I just
6	wanted to call your attention that there's a flyer
7	that was available for all the attendees and all of
8	the Review Committee members to save to remind you
9	of the next location at the Syracuse University
10	College of Law, with our gracious hosts, the
11	Haudenosaunee Standing Committee, whose Chief Hill
12	has just greeted you from the nations there. And
13	this notice has already been published in the
14	Federal Register. So I just — there's a flyer — a
15	take-away so that people can be reminded. Thank
16	you.
17	MERVIN WRIGHT, JR.: Okay. We have a
18	presentation that was scheduled for Friday — I
19	mean, Wednesday, but we're not going to do that?
20	We're going to deal with the two items first and
21	then the presentation?
22	DAVID TARLER: That's correct, Mr. Chair.
23	DELIBERATION: SEALASKA CORPORATION & WRANGELL
24	COOPERATIVE ASSOCIATION - ALASKA STATE MUSEUMS
25	DISPUTE
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MERVIN WRIGHT, JR.: Okay. Okay, so the next item on our agenda is the deliberation of the Sealaska Corporation, Wrangell Cooperative Association — Alaska State Museums dispute. We heard the testimony on Wednesday from both parties, and we received the information in the binder as well as information on Wednesday. And in addition we received the testimony from representatives from Sealaska Corporation, the Wrangell Cooperative Association and the Alaska State Museums. And so at this time, I will open it up for the Review Committee discussion and deliberation.

Now, I'll ask our counsel here, you know, in this deliberation, and I know we discussed some of the dispute procedures yesterday, in the event that there are questions that are for the parties, are we going to proceed in the fashion where we are going to ask questions of the parties? I know through the dispute procedures that we discussed yesterday we really didn't want to get into some sense of a formal setting of this hearing, and we are not a court of law, and you know, as far as the rebuttals and back and forth, you know, I think with respect to the responsibility of the Review Committee and the questions that we may have for

the parties, that is what we would need to complete our deliberation for this dispute.

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CARLA MATTIX: The current dispute resolution procedures don't specifically address the specifics of this. They're pretty broad. And in the past the committee has certainly asked questions when the parties are present after the presentations of the dispute. That has occurred routinely in the past. So my understanding is that parties are available for the Sealaska, Wrangell Indian Association - Alaska State Museums dispute this morning. I don't believe all the parties are I don't know if available for the other dispute. the University of Pennsylvania is available. you may want to take that into consideration in determining whether you want to ask questions if both parties are not available to answer.

MERVIN WRIGHT, JR.: Okay. Having gone through the materials and hearing the testimony, I will again just further state that we'll open it up for the Review Committee discussion.

DAN MONROE: Mr. Chairman?

MERVIN WRIGHT, JR.: Yes, Dan.

DAN MONROE: While I do not feel in any way constrained or — one way or the other with respect

to a conflict of interest, in fact I worked at the Alaska State Museum from 1971 to 1984, and in order to preclude any concerns regarding conflict of interest I have decided I will recuse myself from this specific discussion and deliberation.

MERVIN WRIGHT, JR.: Thank you, Dan.

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Are there any comments or questions or statements from the Review Committee in this deliberation?

Hearing none at this time, I believe then if -I know we discussed the amount of information that was provided, and what was provided on Wednesday with regard to the statements that were provided, the excerpts of the statements that were provided on the video and the - you know, having just received information on Wednesday, there was a discussion that having gone through this again last night, looking through the information, becoming familiar with the issue that, you know, right of possession and everything that supports both sides of this issue and their claim as to having a right of possession, recognizing the customary laws, the traditional laws of the Tlingit people, and going through all of the information, I guess at this time if there is no deliberation, is a motion - is

a motion in line at this point?

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DAVID TARLER: A motion can be made at any time, Mr. Chairman. If you have decided that deliberation on this matter has ended, then you may or may not make a motion.

MERVIN WRIGHT, JR.: Sonya.

SONYA ATALAY: I just wanted to raise, I quess, a question that I'd like the Review Committee to discuss, and that's in reference to -I believe it's question number 2, yes, that we're supposed to be considering asking if the Alaska State Museums proved that more likely than not the consent of the conveyor to transfer possession of the hat to Alaska State Museums was voluntary. I'd like to just discuss that point. In considering that I've been thinking about something that a scholar named Ann Tweedie wrote in her book in 2002, "Drawing Back Culture: The Makah [Tribe's] Struggle for Repatriation," and in that she refers to when objects are separated from tribes and from communities, and she says, quote, "It was often overwhelming economic and social pressures that forced the alienation." That's on page 60 of her book.

And so I've just been considering and thinking

of this and in light of the other testimony which we've already received and the information that we've already received, particularly about missionaries and the forces of missionaries and those types of pressures on communities, I've been considering this in terms of something not being voluntary. And so I just wanted the Review Committee in terms of alienating or turning over this particular object, I wonder if we could discuss those issues because I didn't see specifically in the record anything directly about economic and social pressures of this sort. I mean, we know that that was happening broadly and there were some references to it but not directly. And so I just wondered if the Review Committee other Review Committee members, what you felt about that in terms of things being voluntarily given up.

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ALAN GOODMAN: Thank you, Sonya. And I think this is an important track to consider because of the economic circumstances of the time and inequalities and power relations. But as I read the concern is about the conveyor, and I'm not actually not so sure that it applies in this particular case. My — just to say my concern with this case is more to the question of was the

conveyor explicitly authorized to separate the hat from the tribe in question, and so that's — which is the further question. That's my major concern in this case.

ADRIAN JOHN: I agree with Alan. I think it seems like I'm not sure if there was the economic — I know that that's what happens, and maybe there was that feeling behind it there, but you know, it's not — like you said it's not in this documentation. But that, you know, the big picture is I don't think the — you know, William Paul felt like there was a — it was secure or something in the community, so he did at the time what he thought was appropriate. But I don't think it — like Alan said, the question is did he have that authority at that time, you know? Did he succeed in those clan duties to take care of that, so —

SONYA ATALAY: Well, in this case, the hat wasn't — he didn't sell the hat, so my point wasn't that he received money and that he sold it for that reason. I was referring more to the social pressures of the time. And we have — there is information out there. In fact, in the second dispute we saw information coming, quotes and excerpts, that are well known from the Alaska

Native Brotherhood, which we know that William Paul, Sr., belonged to, that there was extreme pressure coming from the Alaska Native Brotherhood that — and from missionaries and churches that these kind of practices be abolished. And I just think that certainly, even though he personally may not have been experiencing economic hardship, there were, in my mind, definite social pressures that he could not escape from. And whether he thought this was the right thing to do, I think what was influencing what he thought was the right thing to do were these kind of social pressures coming from missionaries, and we see this throughout the anthropological literature in fact.

And that because he was a civil rights leader, he wanted civil rights for his people, and that he in some ways at least my reading is that he felt that the only way to get those civil rights and be seen as civilized was to give up some of these — some of these items. At least, that's my understanding.

So I was referring more to kind of force, the social pressures that would have him make those considerations. But yes, I also agree that the — one of the primary considerations in this dispute

is whether the tribe or in this case the

Teeyhittaan Clan gave permission, but I just did
want to raise that earlier issue.

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MERVIN WRIGHT, JR.: Well, to say that - you know, in looking at the presentation and, you know, certainly the Alaska State Museums is advocating the extraordinary status of Mr. Paul and acknowledging the duty and responsibility for an individual of such stature, you know, in the community. And we heard the testimony with regard to the clanship and the clan responsibilities, communal responsibilities over items. And I didn't see the social pressure of the late 1800s, the missionary attempts to abolish our ceremonies or customs. I do, however, acknowledge that during the sixties is when we began to see nationwide a move more toward civil rights protections and the protections of the fundamental rights of people across the country, and I do not believe that the missionary intents to assimilate, to convert to the point of abolishing our religious practices and freedoms, existed that late in the century. Recognizing also the role of a clan leader and knowing that the literature certainly describes the laws of the Tlingit people, it doesn't appear that

an individual can act outside of the bounds of the rules, the requirements, the laws of a community.

ERIC HEMENWAY: I'd like to make a comment,

Mr. Chair. Before I lose my manners, I'd like to
say thank you for all the people from Alaska to
making the long trip. I know it's a very difficult
and long journey, and I say thank you for that.

And just from yesterday's or Wednesday's
proceedings I could see the energy surrounding this
item and how important it is to both parties, and I
want to say thank you for that.

One issue I wanted to touch upon is the view that the Review Committee wouldn't see this in an unbiased light, and some of the material presented by the Alaska State Museums said that our views would be tainted because of Ms. Worl's involvement on the committee. And I would just like to state that Ms. Worl recused herself and that even Dan today recused himself, and I think that really shows the fairness of the committee, and if there's any conflict of interest that they remove themselves from the decision-making process. And I trust that my fellow Review Committee members would have an unbiased and independent mind in this matter and that nothing would sway them one way or

the other, that they — we all took in the totality of the evidence in the last three days and plus with the material that we see preceding this meeting, and we weighed all the evidence equally, and that we came to the decision on our own. Thank you.

MERVIN WRIGHT, JR.: Are there any other comments, issues of the dispute before us from the Review Committee?

If there's no further discussion at this time,

I would entertain a motion with regard to the

dispute here before us with regard to the right of

possession, I believe, is the central issue, or is

it just the matter of repatriation?

DAVID TARLER: Well, Mr. Chairman, there was a discussion yesterday about dispute procedures and it involved questions that had been formulated and presented to the parties to the dispute, as well as to the Review Committee. The Review Committee can take into account those questions. Having formulated them, I believe that those go to the issues of material fact between the parties to the dispute. But the Review Committee in this informal dispute setting can determine the questions that it wants to ask and answer. It's up to you.

REVIEW COMMITTEE MOTION

SONYA ATALAY: I'd like to make a motion that in the dispute between the Sealaska Corporation and Wrangell Cooperative Association and the Alaska State Museums that the committee move forward to consider question number 1 that was posed in our material at this time.

MERVIN WRIGHT, JR.: Okay. The question here is: Did Alaska State Museums prove that more likely than not the conveyor of the hat consented to transfer possession of the hat to Alaska State Museums? And I would say that, you know, based on the information that was provided and the form that was included in the materials, the conveyor — I mean, I'm not certain if the conveyor is the right word here because this was again one of the contentions in the dispute whether or not the hat was conveyed. So in that regard, did Mr. Paul have — you know, did he consent to transfer the possession of the hat to the Alaska State Museums?

ALAN GOODMAN: Mr. Chairman, is that a question you're putting to the committee to answer individually?

MERVIN WRIGHT, JR.: Yeah, I think in terms of the way the questions have been formatted and

structured for our deliberation and actually to hear the dispute, these questions will, I believe, get us to that point of right of possession and in conclusion when we get to that point of making that decision, knowing that that is the principle issue involved here with this dispute. So Alan.

ALAN GOODMAN: So let me answer that my-I think the preponderance of evidence, including written documentation, is in the affirmative.

DAVID TARLER: Mr. Chairman, may I ask for a point of clarification? My understanding is that a motion was made to discuss the question, and I don't know if there has been a decision as to whether to discuss that question or not to discuss that question.

MERVIN WRIGHT, JR.: Right. I think the — maybe I heard it incorrectly but I thought it was to move forward to question 1, but if that was a motion to consider question 1, then I guess —

SONYA ATALAY: As a point of clarity, yes, my motion was to move forward to consider — and what I meant by consider was to either have discussion if there is discussion or if the committee feels comfortable to make a vote on question 1.

MERVIN WRIGHT, JR.: Okay. So given that that

1	was a motion, is there a second?
2	ALAN GOODMAN: Second.
3	MERVIN WRIGHT, JR.: Okay. All in favor,
4	signify by saying aye.
5	SONYA ATALAY: Aye.
6	ERIC HEMENWAY: Aye
7	ADRIAN JOHN: Aye.
8	ALAN GOODMAN: Could you restate the question
9	again?
10	SONYA ATALAY: Sure. I make a motion that the
11	committee move forward to consider question 1 in
12	the case, the dispute between Sealaska Corporation
13	and Wrangell Cooperative Association and the Alaska
14	State Museums.
15	ALAN GOODMAN: Aye.
16	MERVIN WRIGHT, JR.: Those opposed same sign.
17	Okay. The motion carries.
18	CARLA MATTIX: It might be helpful for the
19	audience to actually read the question number 1.
20	MERVIN WRIGHT, JR.: Okay. Question number 1,
21	in response to the request of Sealaska Corporation
22	and the Wrangell Cooperative Association for the
23	repatriation of the Yeil Aan Kaawu Naa s'aaxw —
24	forgive me for mispronouncing, "Leader of All
25	Ravens Hat," identified by Alaska State Museums as
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catalogue number — I believe that's II-B-809, did
Alaska State Museums prove that more likely than
not the conveyor of the hat consented to transfer
possession of the hat to Alaska State Museums. The
term "possession" means having physical custody of
the hat with a sufficient legal interest such that
Alaska State Museums could lawfully treat the hat
as part of its collection for purposes of NAGPRA.
Generally a museum would not be considered to have
possession of a cultural item on loan.

And I would just say that in looking at that term "loan" and going through the materials and seeing — reading the term "donation," reading the term "gift," I didn't see "loan" in the materials, and you know, "donation" and "gift" could be synonymous to each other. Being that as it is, I believe that's what, you know, one of the issues that is involved here was whether it was a loan or a gift, and what I read and what I've seen, even with the Alaska State Museums, it was a donation.

So are there — is there any further discussion with regard to question number 1?

If there's not, I'll entertain a motion on this determination as to whether — did Alaska State Museums prove that more likely than not the

1	conveyor of the hat consented to transfer
2	possession of the hat to the Alaska State Museums?
3	REVIEW COMMITTEE MOTION
4	ALAN GOODMAN: If that's a motion, I'll second
5	it -
6	MERVIN WRIGHT, JR.: Oh, I can't -
7	ALAN GOODMAN: Let me make the motion then.
8	MERVIN WRIGHT, JR.: That they did.
9	ALAN GOODMAN: That they did.
10	MERVIN WRIGHT, JR.: Okay, is there a second?
11	SONYA ATALAY: I'm sorry. Can you repeat the
12	motion again? I want clarity on that.
13	ALAN GOODMAN: The motion is that the
14	preponderance of evidence is that the Alaska State
15	Museums more likely than not $-$ that rather more
16	likely than not the conveyor of the hat consented
17	to transfer possession of the hat to the Alaska
18	State Museums.
19	SONYA ATALAY: I second.
20	MERVIN WRIGHT, JR.: Okay. Motion has been
21	made and seconded stating that more likely than not
22	the conveyor of the hat consented to transfer
23	possession of the hat to Alaska State Museums. All
24	in favor signify by saying aye.
25	SONYA ATALAY: Aye.
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ALAN GOODMAN: Aye. 1 2 ADRIAN JOHN: Aye. MERVIN WRIGHT, JR.: Those opposed same sign. 3 Abstentions? 5 Okay. DAVID TARLER: Mr. Chairman, I just want to 6 clarify and inform the Review Committee and the 7 public that the process that you're going through 8 9 in deliberation and making findings of fact and recommendations culminates in the publication of 10 your findings of fact and recommendations in the 11 12 Federal Register under the name of the Chair, and that the language that you use in the motions and 13 your findings of fact and recommendations are as 14 15 you are presenting them, and my understanding with respect to this motion and the decision is that in 16 17 response to question 1, as presented to you, that the answer is yes. Is that correct? 18 19 MERVIN WRIGHT, JR.: Yes, it is. 20 DAVID TARLER: Thank you. 21 MERVIN WRIGHT, JR.: Okay. We'll move to the question 2. It states here, If the answer to 22 23 question 1 is yes, did the Alaska State Museums 24 prove that more likely than not the consent of the conveyor to transfer possession of the hat to 25

1	Alaska State Museums was voluntary? So that's the
2	second question.
3	DAVID TARLER: And do I understand that you
4	wish to consider that question?
5	MERVIN WRIGHT, JR.: Yes.
6	REVIEW COMMITTEE MOTION
7	SONYA ATALAY: I move that we, as the Review
8	Committee, make a vote in the dispute between
9	Sealaska Corporation and Wrangell Cooperative with
10	the Alaska State Museums regarding question number
11	2.
12	MERVIN WRIGHT, JR.: Is there a second?
13	ALAN GOODMAN: Second.
14	MERVIN WRIGHT, JR.: There is a motion made and
15	seconded that we move to consider question 2 as
16	part of this dispute proceeding. All in favor
17	signify by saying aye.
18	SONYA ATALAY: Aye.
19	ALAN GOODMAN: Aye.
20	ERIC HEMENWAY: Aye.
21	ADRIAN JOHN: Aye.
22	MERVIN WRIGHT, JR.: Those opposed, same sign.
23	Abstentions, same sign.
24	Okay. The motion carries. So now we'll
25	entertain the motion on the question, second
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1 question here, that the consent of the conveyor to transfer possession of the hat to Alaska State 2 Museums was voluntary. 3 SONYA ATALAY: I would like to - I'm prepared to vote on this if there's no other discussion. 5 would like to put in a vote in response to this 6 question, did Alaska State Museums prove that more 7 likely than not the consent of the conveyor to 9 transfer possession of the hat to the Alaska State Museums was voluntary, I would like to vote no. 10 MERVIN WRIGHT, JR.: Okay. So I think in 11 12 responding to our decision as a committee, we would need a motion to I guess state that the answer to 13 question 2 based on the evidence the committee has 14 15 reviewed is that no, it was not voluntary. SONYA ATALAY: I would like some clarification. 16 17 Do we need to make a motion in this regard or can we vote as a committee in this regard? Can someone 18 19 advise on the proper procedure for that? DAVID TARLER: You would move to vote on the 20 21 motion and then vote. And do I understand that your deliberation is concluded with respect to this 22 motion for discussion? 23 24 MERVIN WRIGHT, JR.: Eric, do you want to add

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anything?

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ERIC HEMENWAY: No. 1 2 MERVIN WRIGHT, JR.: Alan. ALAN GOODMAN: Mr. DFO, my understanding is 3 that the motion has not been formally put forward yet just - and we're -5 SONYA ATALAY: I made a motion for us to vote 6 and it was seconded and carried, as I understand 7 it. 8 9 MERVIN WRIGHT, JR.: Correct. And so in moving this forward to a vote, now we would need the vote 10 in the form of a motion that is what we would use 11 to decide on the motion. So as I framed the motion 12 was that we - you know, the motion would be that, 13 no, the Nevada - excuse me, the Alaska State 14 15 Museums more likely than not received the transfer of possession of the hat that it was not voluntary. 16 17 DAVID TARLER: So my understanding is that you are now ready to vote on that motion in answer to 18 19 question 2. And just for clarification for the record, if you would wish to call on each of the 20 21 voting members that would make the record much clearer. 22 MERVIN WRIGHT, JR.: All right. So at this 23 time, I'll entertain a motion on question 2, the 24 motion being that it was not voluntary. 25

1	ALAN GOODMAN: So -
2	CARLA MATTIX: Hold on, just a second.
3	DAVID TARLER: My understanding is that you are
4	addressing question number 2, and the answer to
5	question number 2 will either be yes or no.
6	MERVIN WRIGHT, JR.: Okay.
7	DAVID TARLER: And that the question asks, if
8	the answer to question number 1 is yes, and you
9	have decided that it is yes, did Alaska State
10	Museums prove that more likely than not the consent
11	of the conveyor to transfer possession of the hat
12	to Alaska State Museums was voluntary.
13	MERVIN WRIGHT, JR.: Okay. So we'll go down
14	the line and I'll ask each committee member their
15	response to question 2. So we'll start to my
16	right, Mr. John.
17	ADRIAN JOHN: No.
18	ERIC HEMENWAY: For the record, this is Eric
19	Hemenway, no.
20	SONYA ATALAY: This is Sonya Atalay, no.
21	ALAN GOODMAN: Although the idea of voluntary
22	is very vexed, I am going to vote and say it was -
23	yes, it was voluntary.
24	MERVIN WRIGHT, JR.: Okay. Let the record show
25	that the vote here is three to one, and so $-\ ext{I}$ need
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to vote? 1 DAVID TARLER: Or abstain, Mr. Chairman. 2 MERVIN WRIGHT, JR.: Let the record stand, you 3 know, with the vote of the Review Committee at this point, and I'll abstain. 5 Okay. Now we'll move to question 3. 6 DAVID TARLER: Mr. Chairman? 7 MERVIN WRIGHT, JR.: Yes. 8 9 DAVID TARLER: If I might, I would like to read the definition of right of possession. 10 MERVIN WRIGHT, JR.: Certainly. 11 12 DAVID TARLER: The definition of right of possession with respect to the item in question is 13 at 43 CFR 10.10 (a)(2), For purposes of this 14 15 section, which deals with requests for repatriation of unassociated funerary objects, sacred objects, 16 17 and objects of cultural patrimony, right of possession means possession obtained with the 18 19 voluntary consent of an individual or group that 20 had authority of alienation. The original 21 acquisition of a Native American unassociated funerary object, sacred object, or object of 22 23 cultural patrimony from an Indian tribe or Native Hawaiian organization with the voluntary consent of 24 an individual or group with authority to alienate 25

1	such object is deemed to give right of possession
2	to that object. If in answer to question number 2,
3	the answer is no, that transfer was not voluntary,
4	then that requirement in order to show right of
5	possession is absent and we do not need to proceed
6	any further with the questions.
7	MERVIN WRIGHT, JR.: Thank you. Okay. Having
8	that decision made by the committee, that's $-$
9	basically we have concluded —
10	SONYA ATALAY: I have a question -
11	MERVIN WRIGHT, JR.: Yes.
12	SONYA ATALAY: - excuse me, Mr. Chair, if I
13	might.
14	MERVIN WRIGHT, JR.: Okay.
15	SONYA ATALAY: I wonder — I know that we aren't
16	required to move forward but I wonder if we might
17	consider discussing these other questions, although
18	we're not required to do so, might we consider
19	those - a discussion of those as a committee?
20	ERIC HEMENWAY: I have a real quick comment
21	just to kind of help clarify things, I'm getting a
22	little bit confused. Do we need to make a motion
23	to state whether or not the Alaska State Museums
24	has right of possession? Or had we come to that
25	determination?

1	DAVID TARLER: The reason that I read the
2	definition of right of possession is there are
3	elements that need to be shown in order to show by
4	a preponderance of the evidence that a museum or
5	Federal agency has the right of possession to an
6	unassociated funerary object, sacred object or
7	object of cultural patrimony. If one of those
8	elements is not satisfied, then right of possession
9	has not been shown.
10	MERVIN WRIGHT, JR.: And that is what we just
11	decided.
12	DAVID TARLER: That's correct, Mr. Chairman.
13	MERVIN WRIGHT, JR.: So the question that
14	Ms. Atalay is asking is if we wanted to go further
15	and discuss these other two questions, and I don't
16	know if it's really necessary. (Portion of comment
17	inaudible.)
18	DAVID TARLER: You may discuss this — these
19	matters, and you may make the record with respect
20	to your deliberations on this dispute.
21	MERVIN WRIGHT, JR.: Sonya.
22	SONYA ATALAY: I just would like to ask the
23	other committee members if there is an interest in
24	discussing these points. I know for myself -
25	DAVID TARLER: And excuse me.
	I W : 11: C 1:

SONYA ATALAY: Yes.

DAVID TARLER: I apologize for interrupting, but the Review Committee may make findings of fact and may make recommendations with respect to a dispute. You have just made findings of fact. You may also wish to make recommendations with respect to the dispute.

SONYA ATALAY: Thank you, Mr. Tarler.

ALAN GOODMAN: Would we be allowed to make further findings of fact, even though right of possession has already been determined?

CARLA MATTIX: Yes, that would be fine.

ALAN GOODMAN: So in that light, I wonder if the Review Committee would like to discuss whether or not the museum — the hat was — the Indian tribe explicitly authorized the conveyor of the hat to separate the hat from the tribe?

SONYA ATALAY: Yes, I'd like to comment on that. Thank you, Mr. Chair. I feel that this was definitely a major factor in this dispute. And I feel that from all of the evidence that was both written and that was presented to us verbally it was quite clear that this hat is at.óowu, and that it — in being at.óowu, as it was described and there was a lot of scientific literature that

describes what at.óowu is, and we heard from cultural experts as well who came before us to speak and present their interpretations, that in my mind it's explicit that there wasn't an authority of the conveyor to separate the hat from the tribe, that as at.óowu the hat in fact cannot be separated from the clan. That's my understanding so — and finding of fact for that, my understanding is no, that it wasn't explicitly authorized to be separated because it could not be separated by the individual.

REVIEW COMMITTEE MOTION

ALAN GOODMAN: Could I make a motion? And I'm going to do this in the negative, if it's okay.

That the Alaska State Museums did not prove that more likely than not the Indian tribe culturally affiliated with the hat here represented by Sealaska Corporation and Wrangell Cooperative Association explicitly authorized the conveyor of the hat to separate the hat from the tribe.

MERVIN WRIGHT, JR.: Is there a second?

SONYA ATALAY: I second.

MERVIN WRIGHT, JR.: Is there further

discussion?

I would just like to make a comment that, you

1	know, in my review of the information I was seeking
2	the $-$ that information. I was looking for what it
3	was that may have proven by signature, by some
4	indication that that authorization existed, and I
5	could not locate it.
6	So if there is no further discussion, I guess
7	all those in favor signify by saying aye.
8	ALAN GOODMAN: Aye.
9	SONYA ATALAY: Aye.
10	ERIC HEMENWAY: Aye.
11	ADRIAN JOHN: Aye.
12	MERVIN WRIGHT, JR.: Those opposed, same sign.
13	Abstentions?
14	Okay. The motion carries.
15	DAVID TARLER: Mr. Chairman, did you vote on
16	this question? Did you vote yourself?
17	MERVIN WRIGHT, JR.: Did I vote? No, I did not
18	vote. I will abstain.
19	DAVID TARLER: You're abstaining.
20	REVIEW COMMITTEE MOTION
21	SONYA ATALAY: I'd like to make a motion that
22	the committee move forward to make findings of fact
23	in question number 4 posed to us, which is: Did
24	Alaska State Museums prove that more likely than
25	not the Indian Tribe culturally affiliated with the
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1	hat intended to give the conveyor of the hat
1	hat intended to give the conveyor of the hat
2	authority to separate the hat from the tribe?
3	MERVIN WRIGHT, JR.: Okay. With that, I guess
4	we'll treat it as we did number 2, going down and
5	asking each member their response to that. So
6	we'll start to my right with Mr. John.
7	ADRIAN JOHN: No.
8	MERVIN WRIGHT, JR.: Mr. Hemenway.
9	ERIC HEMENWAY: No.
10	MERVIN WRIGHT, JR.: Ms. Atalay.
11	SONYA ATALAY: No.
12	MERVIN WRIGHT, JR.: Mr. Goodman.
13	ALAN GOODMAN: No.
14	MERVIN WRIGHT, JR.: And I will abstain, and
15	let the record show that the Review Committee
16	unanimously determined that the authority did not
17	exist to separate the hat from the tribe.
18	DAVID TARLER: Mr. Chairman, I would like a
19	point of clarification, after discussion with
20	counsel and with our transcriptionist, Lesa
21	Koscielski, with respect to the findings of fact as
22	to question number 1, could you please for the
23	record state what the vote was on that question?
24	MERVIN WRIGHT, JR.: The vote, you mean by
25	number? The number was three to one — three yes,

1	right?
2	DAVID TARLER: Yes, question number 1.
3	MERVIN WRIGHT, JR.: Question number $1-$ okay.
4	I think this was unanimous.
5	DAVID TARLER: So this is five yes, zero no,
6	and zero abstentions?
7	MERVIN WRIGHT, JR.: I think I abstained. I
8	think it was four-zero.
9	DAVID TARLER: Four yes -
10	MERVIN WRIGHT, JR.: No, no -
11	SONYA ATALAY: Could we — are we able to
12	clarify that, please, for the record, each person
13	individually, just to have clarity on that point
14	please.
15	DAVID TARLER: That would be $-$ that would be $-$
16	SONYA ATALAY: If we might be allowed to do
17	that, Mr. Chair.
18	MERVIN WRIGHT, JR.: Yeah, all I noted here was
19	that the answer to question 1 was yes, so there was
20	an affirmative vote, but I $-$ if it needs to be $-$
21	DAVID TARLER: Yes, Mr. Chairman, we would
22	appreciate that.
23	MERVIN WRIGHT, JR.: Okay. All right, we'll
24	start then down to my right with Mr. John.
25	ADRIAN JOHN: Yes.
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1	ERIC HEMENWAY: Yes.
2	SONYA ATALAY: Yes.
3	ALAN GOODMAN: Yes.
4	MERVIN WRIGHT, JR.: Yes.
5	DAVID TARLER: So the vote is five yes, zero
6	no, zero abstentions.
7	MERVIN WRIGHT, JR.: Correct.
8	Okay. So we now have concluded the
9	deliberation with regard to Sealaska Corporation
10	and Wrangell Cooperative Association and Alaska
11	State Museums dispute. And so we will move on $-$
12	DAVID TARLER: Mr. Chairman?
13	MERVIN WRIGHT, JR.: Yes, sir.
14	DAVID TARLER: May I make a request that we
15	take a very short five-minute break?
16	MERVIN WRIGHT, JR.: We'll take a five-minute
17	break at this time.
18	DAVID TARLER: Thank you.
19	MERVIN WRIGHT, JR.: Thank you.
20	BREAK
21	MERVIN WRIGHT, JR.: If you are in earshot of
22	my voice, make your way back up to the stage.
23	ERIC HEMENWAY: Chairman Wright?
24	MERVIN WRIGHT, JR.: Yes.
25	DELIBERATION: SEALASKA CORPORATION & WRANGELL
	Lesa Koscielski Consulting
	Rapid City, South Dakota

(605) 342-3298

COOPERATIVE ASSOCIATION - ALASKA STATE MUSEUMS 1 2 DISPUTE ERIC HEMENWAY: I'd like to make a comment 3 before we proceed on to the next dispute. that's just for the record to clarify that it has 5 been determined that the Alaska State Museums does 6 not have right of possession for the Leader of All 7 Ravens Hat. 8 MERVIN WRIGHT, JR.: Thank you. 9 We're going to move on the agenda to the next 10 item -11 CARLA MATTIX: Just a minute -12 STEPHEN SIMPSON: Mr. Chair, you have a pending 13 motion on the floor, I think. 14 15 CARLA MATTIX: Was that actually a motion? MERVIN WRIGHT, JR.: Was that a motion? I 16 17 thought that was just a comment. ERIC HEMENWAY: Excuse me, does it need to be? 18 Does it need to be a motion? 19 CARLA MATTIX: Anything that you would like to 20 21 have appear as your findings or recommendations in the Federal Register, we are not going to interpret 22 what that may or may not be, so you must be very 23 clear today about what is going to go in there or 24 it will not go in the Federal Register. 25

1	STEPHEN SIMPSON: So you want — so yes, you
2	want to $-$ if that is the finding of the committee,
3	you want to be clear that the entire committee
4	finds that $-$ finds the conclusion on right of
5	possession, and the best way to do that is through
6	a motion, seconded and voted on.
7	REVIEW COMMITTEE MOTION
8	ERIC HEMENWAY: I would like to make a motion
9	that the Review Committee has found that the right
10	of possession does not rest in the Alaska State
11	Museums for the Leader of All Ravens Hat.
12	SONYA ATALAY: Second.
13	MERVIN WRIGHT, JR.: Okay. There has been a
14	motion made and seconded regarding the right of
15	possession, and so I'll ask those in favor signify
16	by saying aye - oh, each one? Okay. I'll start to
17	my right, Mr. John.
18	ADRIAN JOHN: Aye.
19	ERIC HEMENWAY: Aye.
20	SONYA ATALAY: This is Sonya Atalay, and I vote
21	yes that the State Museum of Alaska does not have
22	right of possession of the Leader of All Ravens
23	Hat.
24	ALAN GOODMAN: Alan Goodman, yes.
25	MERVIN WRIGHT, JR.: And I'll vote yes, Mervin

Wright.

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DELIBERATION: HOONAH INDIAN ASSOCIATION & HUNA TOTEM CORPORATION — UNIVERSITY OF PENNSYLVANIA MUSEUM OF ARCHAEOLOGY AND ANTHROPOLOGY DISPUTE

MERVIN WRIGHT, JR.: Okay. Now we can move on to the next item on the agenda, which is the deliberation, Hoonah Indian Association & Huna Totem Corporation — University of Pennsylvania Museum of Archaeology and Anthropology Dispute.

Again, in our binders we were provided a series of questions, and we heard the testimony on Wednesday from the parties in this dispute. And part one - there are two parts to this dispute. Part one is the issues of fact regarding the identity of the items. Question number 1 here states, in the written request to the University of Pennsylvania Museum of Archaeology and Anthropology for the repatriation of a Shaman's Drum, Old-Manof-War Box Drum, identified by the museum as catalogue number 6828, did the Hoonah Indian Association and the Huna Totem Corporation show that, more likely than not, the item in question was a sacred object, as this term is defined at 25 U.S.C. 3001 (3) (C) and 43 CFR 10.2 (d) (3)?

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DAN MONROE: Mr. Chairman?

MERVIN WRIGHT, JR.: Yes.

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DAN MONROE: With all deference and respect for the very specific and technical questions posed to the committee in this case, there is a tradition and a history on the part of this committee to have open discussion of the issues involved, and I believe that's very valuable because it provides the public with an opportunity to understand very specifically the thoughts and considerations of each individual member, as well as the deliberations and decisions of the committee as a whole. And so with your permission, I would like the opportunity to make a general statement regarding this case, and then we could move into the very specific questions if we wish, but I would also encourage my fellow committee members to likewise in one way or another consider an open discussion of the issues.

For my part, I recognize as all of us do that this is a complex case. We understand that every member of the Review Committee must individually weigh the information presented to reach conclusions, as must the committee as a whole, and must weigh all factors presented as evidence in the matter. The Hoonah Indian Association and

T'akdeintaan Clan have sought return of the Snail House Collection from UPM for more than 14 years.

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All parties in this dispute in my view have invested tremendous time and care in preparation of their positions. HIA and T'akdeintaan have provided extensive information on traditional Tlingit culture and on the specific objects requested for repatriation. The UPM has likewise invested a great deal of time and energy evaluating the information associated with the HIA-T'akdeintaan repatriation request and drawn on a wide range of information sources in reaching their conclusions. UPM has also offered to repatriate eight of the objects requested and made generous offers to assist HIA with fundraising to transfer physical location of the Snail House Collection to a mutually agreed-upon Alaska location, that is the remaining objects that they do not plan on their own volition to repatriate, and to carry out other collaborative activities.

Consultation in this case has been extensive, and although HIA and T'akdeintaan and UPM do not agree, they have fulfilled the requirements of NAGPRA consultation in full good faith. The UPM offer to repatriate eight objects it considers

objects of cultural patrimony and/or sacred objects, although it believes it has a right of possession to the works, includes the following: NA 6828, 6829, 6831, 6832, 6835, 6836, 6345, and 6862.

UPM has declined to repatriate the remaining 37 objects requested by HIA and T'akdeintaan. UPM does not believe these objects are sacred objects or objects of cultural patrimony, and it believes it has a right of possession to these objects based on their purchase by Louis Shotridge in 1924. HIA and T'akdeintaan Clan argue that all the objects acquired as the Snail House Collection are objects of cultural patrimony and sacred objects as defined by NAGPRA, and they consider all these works to be at.óowu.

What objects are central to the clan's cultural identity and what objects are not central to the clan's cultural identity. It primarily relies on determinations of primary and secondary crests in making its judgments in this regard. NAGPRA does not reference any provision regarding degrees of centrality with respect to shared identity in the definition of cultural patrimony. And while I respect the rigor with which UPM sought to

determine whether or not objects in the Snail House Collection qualify as objects of cultural patrimony, I do not believe their methodology in determining cultural patrimony based on their assessments of degrees of centrality to the identity of the T'akdeintaan Clan aligns with the definition of cultural patrimony in the law. Τo argue that there are degrees of centrality of identity and that some objects are secondary in importance in this regard is to argue that all objects under consideration in this matter are to some extent central to the identity of the T'akdeintaan Clan whether they're primary or secondary in importance. In my view, if any of the objects under condition - consideration are central to the identity of the T'akdeintaan Clan regardless of degree of perceived centrality then they are objects of cultural patrimony. I would except the Marmot Fur work, which was not part of the Snail House Collection acquired by Louis Shotridge as a part of that individual acquisition. Its status is not entirely clear to me.

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Regardless of the interpretation of UPM's argument regarding primary and secondary importance of objects, I believe based on a preponderance of

the evidence presented by all parties that the objects included in the Snail House Collection, possibly excepting the Marmot Fur object I referenced, were objects of cultural patrimony as defined by NAGPRA. They were all held by Archie White as Yetsadi or Caretaker of the T'akdeintaan Clan, and based on the preponderance of the evidence they were more likely than not clan-owned objects. Likewise, based on preponderance of the evidence, I believe the objects in the Snail House Collection were more likely than not at.óowu.

Again, I'm not — I am less clear about the status of the Marmot Fur piece.

Regarding right of possession, I believe that the preponderance of evidence supports the claim that traditional Tlingit cultural property law precluded alienation of clan-owned property absent the approval of members of the clan. Though it's indisputable that some clan caretakers sold clan-owned property, this fact does not negate the existence of a clearly defined traditional Tlingit property law regarding clan-owned property in specific. Traditional Tlingit law recognized that individuals selected as caretakers of the clan did not have authority to alienate clan-owned property

absent the approval of the clan. That some caretakers of some clans broke this law does not negate it. None of the traditional exceptions to this law apply to the Snail House Collection or its sale to Louis Shotridge.

While there are suppositions one may make regarding the seller of the Snail House Collection, no one knows for certain who sold the collection and the core issue is determination or lack thereof that the members of the T'akdeintaan Clan approved the sale of the Snail House Collection. UPM has provided no evidence that members of the T'akdeintaan Clan approved sale of the Snail House Collection. The argument that traditional clan property law broke down for some unspecified period of time, including 1924, and then therefore permitted some unknown person to sell the Snail House Collection is not, in my view, compelling.

While no traditional Tlingit clan property law — while traditional Tlingit clan property law was stressed and violated on several occasions, there is no evidence that traditional law in this regard was ever abandoned altogether. Louis Shotridge and many others documented the ongoing importance of clan-owned material, and it is indisputable that

such material is vitally important today.

Traditional Tlingit clan-owned property law did not cease to exist in 1924 or any other year. Not every Tlingit clan caretaker sold clan property in 1924 or any other year. Likewise, no widely agreed-upon documented change in traditional Tlingit clan-owned property law took place in 1924 or any other year.

Evidence in this dispute is necessarily incomplete despite the best efforts of both parties. The evidence that exists may clearly be interpreted in different ways, otherwise there would not be a dispute and we would not be discussing this matter today. In my view, the preponderance of the evidence supports the HIS and T'akdeintaan claim that the Snail House Collection consists of objects of cultural patrimony and sacred objects and the UPM has not demonstrated a right of possession to these objects because it has not documented or proven that members of the T'akdeintaan Clan approved the sale of these objects to Louis Shotridge in 1924.

I'd like to conclude by expressing my deep thanks to all the parties involved in this dispute for their extraordinary efforts to provide

information, to share in consultation, and to come forward in good faith to present their respective positions.

MERVIN WRIGHT, JR.: Thank you, Dan.

Were there any more comments from the committee?

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ERIC HEMENWAY: I'd like to make a comment, Mr. Chair. In reviewing this case, it was a little bit concerning that so much emphasis was put on the academic literature and determining cultural - or if the objects met the definition of cultural patrimony. It seemed that the University of Pennsylvania stressed over and over again that the anthropological literature was the main determining factor in making their determination and not weighing in the other lines of evidence, which are just as equally credible under NAGPRA, such as oral tradition and traditional knowledge. And it seems that many other museums that we deal with also hold this very high standard that if we don't meet the academic high measures that they won't return the claim. And it's unfortunate that we have to come to a dispute to have the tribes' traditional knowledge be realized and have them travel this far to actually show how these objects are sacred and

central to their importance. And that concludes my comment. Thank you.

MERVIN WRIGHT, JR.: Sonya.

SONYA ATALAY: Yeah, I just wanted to comment — well, first of all on Wednesday we had a discussion, particularly I was concerned and raised the issues that someone from this committee, the Chairwoman who had recused herself then during this — the material that we heard came up and made comments. And I just want to say that I have made my determinations and decisions about this case with — by removing those comments from consideration. What I used to consider this case was what was presented by both UPenn Museum in their presentation and in the written material that they provided us with, and from those from the clan and from the tribe who came forward, but I did not include in my decision making Ms. Worl's comments.

With that being said, I'd like to just say
that I agree with my colleague Dan Monroe that in
fact these materials listed here, the 39 materials
do include NAGPRA objects and are objects of
cultural patrimony and sacred objects. I did not
see — although I do understand very clearly the
points made by UPenn Museum that there are — some

objects may be in fact more utilized and more central than others, under NAGPRA and under the way the law is written I think that we can't consider levels of centrality. If things are central to a tribe's ceremonies or to their practice, their traditional religious and spiritual practices, then they fall under the category of NAGPRA objects.

And in this case, I feel that the tribes did prove — the preponderance of the evidence proves that these are NAGPRA objects.

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I also want to state that I agree with my colleague Eric Hemenway in his comments about whether the - how determinations were made in this case, and I understand very well and appreciate coming from the academic world myself how committees within the academy make these kind of determinations and they spend a lot of time and effort, faculty members who are very busy serve on these committees and do their very best in order to make determinations like this. And I think what they do is they rely - and we heard, in fact, from what was presented to us from the University of Pennsylvania Museum, that they rely extensively on the academic literature that's in front of them. It's a very important line And I understand that.

of evidence.

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But as my colleague pointed out, there are other equally admissible and important lines of evidence under NAGPRA law and statute, which talk about oral traditions. And I think that from what I understood and the questions that I asked to the University of Pennsylvania Museum in terms of how they made these determinations from that committee that they put together, I was not convinced that they had included in the way that they needed to information from traditional spiritual leaders that included the Tlingit perspective. They did speak about having Tlingit experts, cultural experts that they used to make these determinations. fact, it was unclear that Tlingit experts, and even more beyond that, not just Tlingit experts but people who are of this clan and who would have the knowledge about these objects being objects of cultural patrimony and sacred objects, and that's very important knowledge and data under NAGPRA that those, both tribal members and clan members, were not included in this, their committee of I believe they said 12 members. They also said that there were one, possibly two, members that were Tlingit and none of those were clan members that were

involved in adding data to this discussion.

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So because of that, that's why I believe that all of the items on this list are, in fact, NAGPRA objects, objects of cultural patrimony and sacred objects, and that the museum has not proven that they have right of possession of these objects.

Thank you.

MERVIN WRIGHT, JR.: Alan.

ALAN GOODMAN: Thank you, Sonya. I also want to thank the University of Penn Museum for their generous offers of assistance in trying to come to a mutually beneficial solution to this - the question - the items in question. And their hard work in trying to make a good faith determination of whether or not these are items of cultural patrimony, sacred objects or, you know, objects that are subject to NAGPRA. There are a couple of items that do concern me in this case, and I think they've been referred to already. One, following Eric and Sonya, what I felt in the determination of cultural patrimony and whether or not these are sacred objects is that the University of Pennsylvania relied, I think excessively, on expert anthropological literature that didn't speak directly to the items in question and really

lacked, I think, any clear sort of reflection or weighting of indigenous perspectives. And especially when one is referring to items of cultural patrimony or sacred items it seems to me that one cannot apply a universal definition as was suggested. It's extremely hard to do so and that these are local indigenous concepts, and one must give proper weight to local and indigenous perspectives. And so that I agree with the other speakers — other members of the Review Committee that the preponderance of evidence suggests to me that all of the items are items of at least cultural patrimony if not sacred as well.

I'm also secondarily concerned with the lack of documentation of how the university received these items in 1924 and whether or not they — it was a voluntary and open and clear transfer of the said items. And I have not seen evidence in fact that persuades me that the transfer was voluntary and open. Thank you.

MERVIN WRIGHT, JR.: Okay. Are there any more comments? Adrian.

ADRIAN JOHN: Yes, Mr. Chairman. I as well agree with all my colleagues and, as well, thank all the participants in this case. But I agree

with Alan in his last remark there that there wasn't enough evidence to show I guess how they're obtained, but I know the UPM, the University of Pennsylvania lawyer had stated something about not all items belonging to — they were — you know, they're just titled under a collection but they are coming — they do come under a collection but there isn't enough evidence within the documentation to say that it all did not come from this particular area and this particular clan.

And in thinking of experts and the evidence, I do agree and look at being a person on the committee who is Native, spiritual, you know, the purpose of why I'm here. I do look at the evidence of the people bringing their oral history and the emotion that is behind it of how it does belong to them and how it affects them today and how it has affected them over the time that, you know, that it's been missing or that they haven't had such an object or items. And looking at that, you know, the people coming here are — the ones that the items reflect or in name belong to, as it is, that they're the — really the experts on those items. They are the evidence of its purpose, of its reality of why it's important for them, as well as

for a museum to have, because it's a living — they're living items, they're living entities within that clan or within that tribe.

And so when I look at that, I do agree that, you know, all the items on here have been demonstrated to show that they are cultural patrimony and that — and they fit within NAGPRA, as well as some of the items that weren't catalogued as having sacred object, you know, that they do have that title, as pertaining to the definition of the clan or the tribe.

And in saying that, you know, I feel that there isn't enough documentation to show that it was collected and guaranteed in the proper way where the full clan or the full tribe gave permission for its possession.

MERVIN WRIGHT, JR.: Thank you, Adrian. Sonya.

SONYA ATALAY: I'd like to follow up for a moment on my colleague Dr. Alan Goodman's comments, and this is something that I had in my notes as well about the identity of the seller, which I thought that was not shown by the museum who that seller was, that that was Archie White. And in particular, I was struck by the fact that Shotridge

seemed, from all the evidence, to be because he was Tlingit that he was quite knowledgeable of the community. He knew people's names very well, and he was a very conscientious collector. saw in the documents that he gathered a great amount of information about these objects in great detail. So it seemed curious and interesting to me that one item that was not listed, that he did not happen to list was the name of the seller. And it seems particular that UPenn in their practices, even these earlier practices of collecting, were very meticulous in many cases of having the name of the seller listed. So in this case, I was quite struck by the fact that a particular seller was not noted and listed anywhere and shown in this documentation.

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So that very much stood out to me and was something that made me believe — question certainly both who the seller was, whether they had the proper authority, and in fact, whether this sale was made in open knowledge of everyone, as the museum said that it was. I — from this evidence, I wasn't at all sure that that was the case. In fact, I was — that more than anything convinced me that that was not the case.

And another point that I want to bring up about this is that I want to give a great deal of credit to UPenn. I read in their Exhibit A, their proposed projects for consideration, these collaborative projects that they proposed with the clan, and I'm speaking as someone who's recently written and soon to be published a book on collaborative archaeology and collaborative agreements. I've looked extensively at a range of collaborative agreements and working with communities, not just in archaeology, but in a range of social science fields and, in fact, public health. And these are some fantastic projects that they've proposed. It's clear that they've been very generous in thinking about how they might collaborate with the clan.

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And what I would hope is that these collaborative agreements and these wonderful ideas and projects for working with the clan wouldn't be just dependent on the clan agreeing to right of possession going to the museum, and what I mean is that I hope that these projects, these collaborative projects that Penn has agreed to fund or proposed to fund would still be able to go forward, because I think there's a lot of — there's

a lot of great work that could be done here working collaboratively, and I hope that UPenn and the clan would agree to continue with these, because they are some wonderful projects. Thank you.

MERVIN WRIGHT, JR.: I'll just offer a comment here, you know. I appreciate the Review Committee's consideration of the information that was provided, and you know, I too was looking for that sale record, you know, to at least again find the signature, find the evidence that would show that there was some relation to, you know, the transfer of those items, the testimony that was provided by the Hoonah representatives certainly demonstrate the cultural patrimony.

With regard to the speculation that traditional law existed prior to 1924 is interesting at best, you know, to think that at some point in time all of a sudden our traditions came into existence, you know, doesn't reflect upon the existence of our traditions and the nature of our cultures as they evolved with time, you know. Reading the information on the Tlingit law again, you know, you see the term "time immemorial." We talk about the generations and generations that these traditions have been handed down and the way

and the manner in which it's held by the clan communally. And also to reflect upon Wednesday's testimony where it was asked with regard to the anthropological record that was utilized to make the determination of the status of these — this collection that it wasn't known, it wasn't made clear by UPM that there were Tlingit traditional experts available, and whether they were or not was not clearly evident based on that testimony. And with regard to the establishment and the determination of the right of possession by the UPM, I don't believe that it is clearly evident that they established that.

So from here, I know I talked with our DFO at the break, and we were considering the manner in which we move forward. I think the comments and discussion here this morning clearly show that we are ready to move forward with the decisions that are necessary for this dispute.

Are there any comments, DFO?

DAVID TARLER: Thank you, Mr. Chairman. During the discussion and the findings of fact in the first dispute this morning, you directly addressed the questions that had been presented to you and provided answers to those. I again want to remind

the committee that these questions merely serve as guidance. They do not necessarily have to be asked and answered. The questions go to issues of material fact between the parties. They are in two parts with respect to this dispute, which is somewhat more complex than the first one. correctly noted in the first dispute, there was an issue with respect to right of possession. present dispute that you're considering, the issues involved the identity of cultural items and in addition the issue of right of possession. But you are free to address your - the way that you make findings of fact and recommendations in any way you choose.

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MERVIN WRIGHT, JR.: Given the statement here by our DFO with regard to the purpose of the questions, nature of the questions that are posed in our information as a guide, you know, we'll proceed forward with the interests of the committee and how we would like to proceed here. I think the — there are questions — the question here with regard to the drum as to whether it is a sacred object, I think you heard the comments here including that item as part of the collection that it would meet that requirement. Yes, Dan.

REVIEW COMMITTEE MOTION

DAN MONROE: Mr. Chair. I — let me offer a motion and let's see if it has legs. We may take a somewhat different tack than going through the individual questions. The motion would be this, that the — I move that all of the objects included in the Snail House Collection are considered by the Review Committee objects of cultural patrimony and sacred objects, and secondly move that as a result and based on the preponderance of the evidence, the Review Committee finds that UPM does not have a right of possession to those objects.

MERVIN WRIGHT, JR.: Is there a second?

SONYA ATALAY: I second.

MERVIN WRIGHT, JR.: Motion made and seconded that all of the items in the Snail House Collection as listed are items of cultural patrimony and, secondly, that the University of Pennsylvania Museum does not have the right of possession. Is there further discussion by the committee?

Hearing none, Mr. -

DAVID TARLER: May I just ask for a point of clarification when we talk about the items in the Snail House Collection, are we talking about the totality of the items in question with respect to

1	this dispute?
2	DAN MONROE: Yes, that's the intent of my
3	motion.
4	DAVID TARLER: Thank you.
5	MERVIN WRIGHT, JR.: Okay. So we'll move for
6	the question and we'll start again to my right with
7	Mr. John. Signify by - signify agreeing to the
8	motion by saying aye.
9	ADRIAN JOHN: Aye.
10	MERVIN WRIGHT, JR.: Mr. Hemenway.
11	ERIC HEMENWAY: Aye.
12	MERVIN WRIGHT, JR.: Mr. Monroe.
13	DAN MONROE: Aye.
14	MERVIN WRIGHT, JR.: Ms. Atalay.
15	SONYA ATALAY: Aye.
16	MERVIN WRIGHT, JR.: Mr. Goodman.
17	ALAN GOODMAN: Aye.
18	MERVIN WRIGHT, JR.: And I also concur and vote
19	aye.
20	Those opposed, same sign? Abstentions?
21	The motion carries.
22	So I think at this point, I do not believe
23	there's anything further that needs to be under
24	consideration by the committee on this dispute.
25	Mr. DFO - Mr. Tarler?
	Lesa Koscielski Consulting
	P :10: 0 1 P 1

DAVID TARLER: I believe that we have all the information that we need in order to convey those findings of fact through publication in the Federal Register, and if we conclude this matter right now, may I request a very short break?

MERVIN WRIGHT, JR.: Okay. I will state that this matter is now concluded. The Review Committee has rendered its decision regarding the dispute of the Hoonah Indian Association and the Huna Totem Corporation — University of Pennsylvania Museum of Archaeology and Anthropology dispute.

We'll take a ten-minute break. Thank you.

BREAK

MERVIN WRIGHT, JR.: Okay. We would like to bring our meeting back to order, reconvene. We had on Wednesday's agenda a presentation scheduled which Ms. Miyamoto — Miyamoto had agreed to be rescheduled to this morning. And this presentation is entitled, "The Status of NAGPRA Compliance Among Museums with the Largest Collections of Native American Human Remains." And so at this time I'll turn it over to Ms. Miyamoto.

PRESENTATION: THE STATUS OF NAGPRA COMPLIANCE AMONG
MUSEUMS WITH THE LARGEST COLLECTIONS OF NATIVE

AMERICAN HUMAN REMAINS

PRESENTATION - LAUREN MIYAMOTO

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LAUREN MIYAMOTO: Good morning, I'd first like to thank the Review Committee for letting me be here, and also the program. I had a great summer. I'm a second year law student at Georgetown, but just with that said, just a little bit about how I went about this process. I actually would like everyone to think about this in terms of the status of the NAGPRA process at these museums. approached this from more of a research perspective than trying to do a legal or compliance sort of review of what was going on. The question I was asked at the beginning of the summer was pretty simple; it was simple but proved not to be. basically what's going on out there? The Act is now 20 and we're wondering where have people come with their human remains collections.

And so with that in mind, hopefully this — the goal of this report is to kind of — more to provide a snapshot on what's going on with the largest museums and identify some of the common concerns. Highlight best practices and just in general work towards a smoother, more efficient NAGPRA process for everybody involved.

So this report had two parts. The first part

looked at data from the National NAGPRA website and their databases, and the second part was a series of informal interviews with the institutions in my study population. Participation in these interviews, if we could call them that, were voluntary. Respondents were kept completely anonymous, and I'm pleased to say that 20 of the 32 institutions that I spoke to responded.

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So just a little bit about who I was looking I selected the study population based on size of the institution, and here I used institution to mean museums and also universities. It's basically any non-Federal institution that has to comply with There was also a GAO report so we were NAGPRA. trying not to double up here. And after sorting all of the institutions with at least one human remain, any institution with a thousand human remains kind of seemed like a natural sort of cutoff point. That left 32 inventories. one that was a joint inventory with Peabody, two Peabody institutions. They're - for the purposes of this report I considered them one. I only spoke to - I spoke to both institutions separately; however, they are considered one for purposes of the report. And 32 seemed like a workable number.

After looking over the entire collection and how much of the entire human remain collection out there, it also seemed like it was a pretty sizable portion of what's out there today. They represent 66 percent of the total human remain collection reported. They also represent 59 percent of the total that was initially designated as culturally affiliated, and also 67 percent that was listed as culturally unidentifiable.

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This is pretty much just a pretty sizable portion, so understanding what's going on there is going to kind of hopefully give us a good idea of what's going on generally. However, even within the study population, there's a pretty wide range of sizes in just institution diversity. So we can see that most of them had between 1,000 and 2,000, that seems to be a pretty common grouping. were a few, 4 that had above 5,000. And in addition, they represent about half state and half private institutions, and they come from 23 states, and they were scattered across all regions. really wasn't any sort of lumping in any one particular area. For those of you with copies of the report, the entire listing of the study population is at Appendix A, and they're listed by

total collection size.

So basically because the population was so dispersed in terms of just even looking at the — as I like to call them, the mega institutions, I tended to use mostly rate or percentage comparisons as opposed to just strict numbers. If you look at the smallest institution on my list, their total collection is smaller than the culturally affiliated numbers listed for the largest institution. So comparing pure size was just not going to work there, just to kind of give you an idea of what kind of colored how this was working.

So looking at the raw numbers from just the initial inventories, the first thing I looked at was just kind of what's out there. And honestly, but really not surprisingly, there was little correlation between the number of the collection, the percent — the size of the collection and the percent that was culturally unidentifiable and culturally unidentifiable.

Graph 2, which isn't up here, sorry — that you guys have in your reports kind of shows this. It's — unfortunately it's a little bit cut off, but the part that you guys have does show you that there really is no correlation. It's specific to the

institutions, the collections, and the populations that they have there. What is apparent, however, is that there is a high number that was listed as culturally unidentifiable. Twenty-seven of the 32 institutions listed more than half as unidentifiable initially, and 7 had the entire collection of their human remains were — they were not able to identify. Another 11 had between 90 and 100 percent of their collections as unidentifiable. So a large chunk of what we see is they're not able to identify.

So keeping in mind that a lot of these institutions do submit updated inventories and then also have subsequent duties under the NAGPRA process, I was also looking at what I called "adjusted totals," and these reflected revised inventories, as well as anything that was published in a notice. So this, basically we just took out anything where they've disposed of their NAGPRA duties, and to see kind of — to get a general idea of what they still probably have in their collection.

So the reflected changes come through two ways: the CUI that were subsequently resolved or the affiliated that were reported in notices. The

unidentifiable remains were resolved through three different methods: subsequent affiliations, that means they just updated their inventory; a disposition, through coming through the Review Committee; or other, sometimes they just - they don't list it. There was only three of those.

Overall adjustment came mostly from the reported culturally affiliated individuals, about 93 percent of those that needed to be put in notices were by the time that I had done this study at the end of August, and that's what you see here. The numbers culturally affiliated with the percentage of notice. Now again, there isn't really a correlation between how many that they had and how, I guess you could call it, successful they were at completing this process. However, comparatively speaking we had 93 percent that were put into notices, while only 6.6 of the unaffiliated were later resolved.

So similarly institutions that saw a significant change in their adjusted totals were those with higher percentages, obviously, of culturally affiliated. Fourteen institutions completed all of their notices, and another 8 had over 90 percent completed. On the other hand,

with 100 percent of their collection unidentifiable at the beginning, that didn't have any movement on the CUI. So that's what we see here. There, there is a little bit more of a correlation between having fewer initially and later resolving them. If we look to the rate of resolution — I'm sorry, the method of resolution it tends to be that they were subsequently affiliated. That was about 55 percent, and about 45 percent were done through disposition. However, twice as many institutions subsequently affiliated and updated their inventories while fewer actually went through the disposition process. When disposition happened, it tended to be in larger portions.

And so they — this kind of brings me to the next step of the process, which was the interviews with the museums. The numbers were really fairly inconclusive. There was no correlation between the population size that they had and any sort of rate of identification, putting things in notices, and so it really seemed like I was going to need to talk to them and figure out, you know, maybe there are some other characteristics that numbers don't say.

So the major things that come up, the report itself actually places a lot of these factors under — and tries to link them to specific things that they might be causing. However, I think it's probably best to just kind of discuss them because they all kind of feed into and they all overlap and relate to each other. So I have them broken down here as more of kind of different types of factors.

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So key things that came up when I was speaking to museums were the institutional factors. while collection size did not have any sort of oneto-one correlation, everybody I talked to, all 20 of them said and mentioned that having a collection size that was that large affected how they approached the process initially, as well as how they continued to approach the process. usually that was a matter of - you know, it just seemed it's really daunting and we have a lot and not enough - and that brings me to point two staff. Staff and time was a major concern for every institution. Those that seemed to have fewer concerns were those that had full-time or part-time designated NAGPRA staff. At some institutions it was - actually nobody knew where to direct me, so that was also an issue.

Many brought up financial concerns and that — initially and ongoing, that they didn't have enough funds to do what they thought was sufficient with their collections. And so a lot of the collections they have — they hadn't been able to do anything. They said that it was a lot of in the lead up to initially complying and they put a lot of effort in, and they were able to do it and, you know, it was kind of rally around that. And then as — in the last 15 or so years the financial concerns have kind of grown as they've lost staff.

And this kind of all ties back to point four, which is though a lot of — several institutions mentioned a sort of structural issues and just that they individually would like to move forward in the NAGPRA process and do more work and do more investigation and collaboration, but there was just a lack of support and resistance from the overall institution. So those were the main sort of, I guess, if you will, institutional structural factors that were mentioned by almost everybody.

There were several that mentioned their role as the - I guess they called it the state repository of human remains made it difficult because they just get a lot of the collection

dumped to them.

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That kind of leads into the next one, which is aside from dealing within their own institutions, a lot of them went specifically to the collections and that the archaeological context was often very difficult for them to figure out. They - when I asked, one of the questions that I presented them was sort of when you try to make a designation of affiliation, what are you looking at, kind of what is your thought process, what are your standards? And frequently it was scientific certainty or no historically reliable evidence. And when pushed about this, it seems that they use a very sort of data and archaeological, I guess, research prospective from it, which in fact as we have looked at is not the actual standard, which is preponderance of the evidence and a little bit more likely than not lax standard. A lot of them tended to be very concerned about lack of clear and scientifically certain theories, in terms of either where the collection was from, they didn't have any data on their actual objects, or there were no theories for who was inhabiting the areas where they know that these objects came from at that particular time.

There was also a serious issue with a lack of data about the collections. There was a report a few years ago, I believe, to the Review Committee about who were the CUI, and that seemed to be, you know, paralleled with what I was getting from They said that the biggest issue when they're trying to figure out, you know, who these remains might be is that there's no context for There's no context for them that they were given and there's just no context in terms of There's no donor history. stuff. They all come from, you know, certain periods of times when there were just massive amounts of digging and people were just giving things over to universities and museums. And so they said that there's just really no history and no way.

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And they also said that in terms of consultations, because there's no history and there's no data, they don't know who to consult with. So a lot of them have some concerns about the consultation. There's two varying camps, I guess, some will consult widely. Others say they don't know who to consult with, so they have trouble figuring that out even before they get to the first - before they get to an affiliation step.

However, it's not all doom and gloom. There is — one of the major things that I think came from this is that everybody says that while they may not be moving and they're having trouble with, you know, the day to day, it does keep the dialogue open, and that's been one of the most successful things is that they've been able to really collaborate and — I'm sorry there's typos on there — but been able to jointly curate exhibits, extended loans. They've got ongoing digs, and that it's really opened the dialogue, and even if they aren't currently working to repatriate any remains that it's really got them talking and thinking.

Some other success factors are the ones — similar to what I said earlier, the ones that felt very successful were the ones that felt very supported internally. They were able to look to either their administration, whatever — whoever was overseeing their particular position, they felt that working on NAGPRA was not going to jeopardize their job. Along those lines, usually they were designated either full time or part time as the NAGPRA coordinator or the NAGPRA staff person. In some of the cases, it was kind of a tagged on title because this person had worked on it before. I had

that said several times, that you know, I've done this before at a different institution so they just kind of gave me this role when somebody else left, so they didn't get any extra time or any extra resources. And then also when there was a system, a clear system of sort of record keeping, so that they knew what sort of things had gone on with the NAGPRA subject collections before, that sort of an institutional memory were earmarked as sort of the major success factors.

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And I guess just to kind of figure out, unfortunately I think because the surveys were anonymous it makes it difficult a little bit sometimes and a lot of it is very situational with each institution. The numbers really don't say very much and what - from speaking to them it really has to do with - a lot of it is the drive of the individual people at the museums and the institutions. I guess where this comes into play now is that a lot of them are very concerned with the effects of the new CUI rule, because I was speaking to them at the middle to end of the summer, many of them had not put into place or were still making up decisions on what they were going to do and how they were going to approach this.

And I think that hopefully this — while not conclusive in any way or groundbreaking, I think it kind of states the obvious in many senses — will hopefully be a tool that the committee as well as the program and institutions out there can kind of take as they need to move forward on their new duties on this under this and reopen and re-explore a lot of these collections that have just been sitting there kind of just dormant for a while. So I guess if there are any questions, I have — MERVIN WRIGHT, JR.: Thank you.

REVIEW COMMITTEE QUESTIONS AND DISCUSSION

MERVIN WRIGHT, JR.: Are there any questions from the committee for Ms. Miyamoto?

SONYA ATALAY: I have a comment and a question. First, thank you, Ms. Miyamoto, for your work and for — this report is really helpful. I was taking notes about all these numbers. I think you also did a great job of presenting it in a really easy-to-follow way, so I appreciate that.

My question is — well, first it's just a question of process and possibility, and I'm wondering if — how you handled the — were there transcripts that you have of the interviews or were those recorded?

LAUREN MIYAMOTO: The interviews are not recorded. I do have my own notes, and they are you know, I have my own documented notes that I was basically just taking. I didn't record them. one of the things I think it was kind of a - I guess, a decision that I made was to - I felt that I would get better information and more detailed information if I went and provided institutions with, and the people I was speaking with, with more anonymity. And I think that I can, you know, type those up more in a more detailed manner, maybe get a little bit more specific, you know, keeping in mind that I would need to redact a lot of the information. But if that is something that the Review Committee would like to see, I can type up my notes more specifically to the interviews.

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SONYA ATALAY: Well, I would be very interested in seeing those notes. I know because of confidentiality you would need to remove some information, but I think that would be just really helpful in terms of, I know you've done a very nice job of generalizing their comments, but I think some of — you know, seeing some of the specifics of the challenges that they're facing for me, at least, would be helpful to understand what we as

the Review Committee might do to kind of move this forward, and take some actions to assist these large museums with the challenges that they're having. So I would first like to request that.

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And the second thing is that I'm wondering if you got a sense from the interview specifically that people were - you talked about how they wanted - had the feeling of wanting scientific certainty for a lot of these decisions. And I wondered if they talked a lot or at all about the kind of information and data that that they were receiving from consultation, if they talked about that being helpful, if there was any sense as to how many of these institutions had in fact undergone consultation. And I ask because you did say that they - that some of them didn't even know who to consult with and where to begin, so that gave me an indication that perhaps consultation hadn't occurred at all, and so I'm just wondering what role consultation did play, if you had a sense of that.

LAUREN MIYAMOTO: Okay. So there were several instances where they did mention that they didn't consult because they weren't sure who to consult with. They had no idea. There were no ideas of

where to go, who to talk to. In other cases, a lot of times they would mention that, you know, consultation, while helpful, was not necessarily—it didn't help them solidify anything because a lot of the questions and concerns that they had were just, you know, kind of mirrored in the consultation.

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I didn't really get a general sense of the type of information that they were getting from the consultations. And in a lot of - in a lot of instances, it did sound like they weren't sure who to consult with. So they went to the tribes in their area or the tribes that they usually go to but a lot of times it was a matter of, you know, we just don't know where to go. And there were some instances where they did say, there were remarks made about that it was a little bit difficult to do consultations because the resources actually that the tribes have as well to do some of the discussions and the dialogue on, excuse me, on the dialogue on the remains was not as detailed or as specific as they would have liked. And so they did mention, you know, kind of a disparity in terms of which tribe and depending on which tribes they were working with.

SONYA ATALAY: And that actually is a follow-up to my next question, which is — so my understanding from reading the report that you referenced, "Who Are the CUI?" was that a large percentage of those did come from archaeological contexts and are remains that we do have information on, and so that's what I'm trying to reconcile with what you said that many of them seemed to say that they didn't — they were just kind of — they had no idea where they came from or that they didn't have archaeological contexts. So could you explain that a little bit further?

LAUREN MIYAMOTO: Okay. So I think — first
"Who Are the CUI?" study is looking at a very
specific set of areas, and I know that the
institutions that I did talk to that did overlap
with the study population that was being looked at
in the "Who Are the CUI?" did mention that this is
a very difficult area and difficult region to deal
with. I think it was, you know, kind of just in
the center of the United States coming down this
way. And that that's a difficult area because they
do have an archaeological context but what's
missing there is, as they've said, you know,
there's no real good theories about who was

actually inhabiting the areas at that time. So the problem is not where did it come from. So for those groups, which I don't really — off the top of my head I don't know how many overlap. I did get a few people saying that that, you know, it's a theory problem. It's a — you know, we don't have any — we know where it comes from. We know the state and maybe even what half of the state, but we don't know who was there at that particular time.

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There were also people that said, you know, we can't narrow it down any further to a state and maybe it was dug up in the twenties. And so there was - there was a good handful of that as well. And I think that that really depended on the institution more so than I think the collection. It was more of a matter of, you know, nobody was keeping records when this stuff was donated. the information about the actual collection was very limited. And that actually tended to be the universities that had a little bit more of that as an issue, because they were saying that these they know - they might know who, you know, was who donated it, and they said that the person who donated this was an individual who just kind of gave it over to us. And so that was usually the

1 universities.

SONYA ATALAY: So — and in terms of just following up on what you were saying about the not understanding because there's not a lot of — there's not theoretical proof, I guess, about who was in these, which people occupied these particular sites. I'm just curious if that's where you were getting a lot of the discussion over, there's not a lot of scientific certainty over those kinds of theories. Is that where the scientific certainty issue was coming in —

LAUREN MIYAMOTO: Yes, that -

SONYA ATALAY: — instead of preponderance of the evidence?

LAUREN MIYAMOTO: So that seemed to be the major — the major sticking point as, you know, I tried to ask kind of — I tried to be very general and let them lead the conversation. Usually it ended up going in two different directions. The institutional kind of things; you know, we just don't have the time, we don't have the people, we don't have the money. And then, you know, I was like, well, talk to me about what do you — what do you actually physically have there, and people would usually go into, you know, a lot of things

1	about we have this great collection but we just
2	can't link it to anybody with any sort of
3	scientific certainty. And you know, when pressed
4	on it, not everybody could actually give me a
5	definition of what they meant by scientific
6	certainty, and you know, since I was not trying to
7	label anybody as delinquent or anything under the
8	Act, I didn't really bring up the fact that
9	actually it's preponderance, you know, it's
10	probably a lot less strict than scientific
11	certainty is what you're looking for to even
12	consult. But people did, you know, it was really
13	kind of an issue of we just don't have enough
14	evidence. And you know, not enough people believe
15	in a certain theory for us to even move forward on
16	it or things of that nature. And that was really
17	about, you know, they don't know — it's like a
18	time-depth issue and also, you know, location.
19	SONYA ATALAY: Thank you very much.
20	LAUREN MIYAMOTO: Thank you.
21	MERVIN WRIGHT, JR.: I just have a question. I
22	notice that you have a "Draft" on this report.
23	When do you anticipate concluding your report?
24	LAUREN MIYAMOTO: Well, I was actually - I can
25	- soon. I was hoping to see some of your questions

and responses and to hopefully kind of incorporate that into the final copy. You know maybe a little bit more specific and detailed on the interviews and things of that nature. So I was hoping to incorporate comments and questions from today.

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MERVIN WRIGHT, JR.: I just have - just a follow-up comment, you know, certainly appreciate your effort to research and undertake this study on the collections of human remains, but you know, comes the second part of the associated funerary objects and items of cultural patrimony and that section. Now I'm not suggesting that you try to include it here, but I think generally speaking, you know, this is the type of information that would be helpful, you know, for some of us that do try to look more on a global scale of where we really are and certainly the program can benefit from looking at some of this and to see how, you know, the facilitation of consultation, determinations can be made. And also in looking at the Smithsonian Institute, the institution itself, I mean, I know that they're separate from the NAGPRA law but you know, of and within itself it shouldn't think that, you know, people are not concerned about their collections in the nature

that you've reported here. That's all. Thank you.

Are there any other comments or questions from the committee?

Thank you very much.

LAUREN MIYAMOTO: Thank you.

MERVIN WRIGHT, JR.: Yes, Ms. Hutt.

SHERRY HUTT: First of all, I want to say

Lauren came to us as an intern on her good graces,

and so the study question that we gave her was

initiated from the Review Committee, and so — her

exceptional work and wonderful work we really very

much appreciate.

And we also appreciate that we have received these assignments from you all. So — and as you indicate, Mr. Chairman, there may be additional studies that you'd like to see. We receive in the office wonderful students who would like to do work. We receive inquiries from professors who would like us to take some of their students under their wing and supervise them in various research, and that's where you've seen Ms. Miyamoto and Ms. Sally Butts' research. Her research, as well, emanated from an assignment from you all. So this is to say that with our enhanced data capacities, you know, the technology that we have that we

didn't have five years ago and the data from our files that have been entered into the electronic databases, we're able to do more sophisticated and accurate studies than we could do before. So since we have the capacity and we have the student volunteers, to the extent that the staff in the program have the time or the ability or energy in the extent of the day to supervise these students, we welcome your - and I think that's a function of the Review Committee. We welcome your assignments, not only as to the topic but as to the sort of research design. I know once before we had talked about a subcommittee that was going to assist in research design. And all of this leads toward creating products that go on the website. students appreciate having their work published, and we appreciate the service to the constituents by virtue of the fact that that huge amount of data that we have in our databases is actually condensed and analyzed to answer discreet research questions and create products of benefit that anybody can reach on the website.

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So we do hope that over time there will be more and more such reports as you have received at this Review Committee. So as you think of topics,

you can always send them to your DFO. You don't need to wait for the next Review Committee. If you want to be involved in the research design and the parameters or whatever, we welcome that as well. Thank you.

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MERVIN WRIGHT, JR.: Okay. Where shall I start? No, I'm just kidding. No, certainly appreciate the effort, the intents of the program, you know, outreaching to students, you know, I think for those of us that are out there in the field and dealing with universities, state museums, I've certainly had my eye focused in certain areas when I'm looking at her list here but regardless of that, you know, certainly looking at the threshold of the museums from which you included in your study with respect to the folks out in California, you know, there are a number of museums and I don't think it was an effort to collectively put them together and categorize them to say, yes, we've got over the threshold you were looking for, or any other state for that matter. But you know, this is the beginning.

I think this is a very enlightening report that we can see, you know, some of the challenges that face the museums, some of the challenges that

face the implementation of NAGPRA. And I think us as a committee here it's enlightening to see these challenges identified because if we tend to hear these disputes possibly in the future, at least if they're included on this list and in this study, we will know that there are factors that contribute to a possible dispute, if it tends to come here. So I just want to say that much. Thank you.

Okay. Thank you, Ms. Miyamoto. At this time on the agenda we have public comment. Yesterday we had time at the conclusion of our meeting to have public comment and it is on the agenda. So we're going to open it up for the next time we have here to invite those of you here in the room if you wish to submit public comment for the record, you're welcome to come to the microphone and do so.

DAVID TARLER: And may I add, Mr. Chairman, in doing so, if they would identify themselves for the record when they make public comment.

PUBLIC COMMENT

CLAYTON DUMONT

CLAYTON DUMONT: Hello, I'm Clayton Dumont.

I'm a member of the Klamath Tribes, and I'm a

professor of sociology at San Francisco State. And

I'll be really brief. I know you're all tired and

we're all tired.

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Really what I wanted to do was to say thank you and offer a compliment for what I saw happen Wednesday morning, and then again Thursday, when you all were discussing the dispute procedure. worry that because you all were down here, and I'm including the NAGPRA Program in this, in these chairs where there's very little room for error that you don't get the kind of vantage that we have back there. You know, it's - you all have to work at adhering to some fairly strict cultural protocols, ideals of objectivity, and an authority figure who is careful to allocate some balance in terms of time. And I think, you know, that Dr. Hutt very aptly pointed out that all of us who care deeply about this law are concerned that the courts continue to pay attention to what the committee is doing. And so those cultural protocols are important.

But it's interesting that, you know, in a social science kind of way the law, in as much as it's designed to make room for, empower the protocols of other cultures, puts you in an almost untenable situation, all right, because at the same time as you're trying so hard to maintain these

cultural protocols that are necessary to make the law work in this forum, you're also trying very hard to be respectful of these other cultural protocols. And from sitting in the back, it was fascinating for me. I'm sure it was difficult for you. And I just wanted to say, you know, how appreciative I was of the effort that everyone made to make that happen. In that kind of a situation it's inevitable I think that there are going to be some mistakes and, you know, I hope people aren't too hard on themselves. But I just — again, I wanted to say thank you to everybody, the committee as well. It was quite a thing to behold.

MERVIN WRIGHT, JR.: Thank you.

BARBARA BROTHERTON

BARBARA BROTHERTON: My name is Barbara
Brotherton, and I have a comment about the
composition of NAGPRA committees, and I realize
that this is an important issue. I realized it
today because at least two of the recommendations
by committee members were based on a feeling that
the dispute was somehow flawed because the museum
did not have a Tlingit representative on their
internal NAGPRA committee and so did not consider
the line of evidence that would have come from the

tribal member. And so I realize that this is an important issue, and I bring this up because I don't think NAGPRA makes recommendations for the composition of committees, whether they be tribal or museum or agency, and that the - what is set forth is that consultation between the two yields the kinds of information that each of them need to make respectful and informed decisions. concern is how we look at this idea of who should, in fact, sit on internal NAGPRA committees, and if museums should have tribal representation and there are whole lots of legal issues that come up as a result of that. And if tribal NAGPRA committee members - tribal NAGPRA committees then should also have museum members on them. And I would look to the committee to provide guidance if this is, in fact, an issue that is going to affect disputes and the outcome of disputes. Thank you.

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MERVIN WRIGHT, JR.: Thank you.

Is there anybody else here that would like to make a public comment?

Seeing none, I guess at this point, you know, if there is any comments from the committee members, you're welcome at this time to make a statement.

CLOSING COMMENTS

DAN MONROE: Mr. Chair, I'd like to take just a few moments to make comments. This will be my last meeting as a member of the Review Committee, and my last involvement in this capacity for a period that goes back to before 1990, and I would just like to say a few things because my involvement in NAGPRA has been an extraordinary part of my life and one of the things that I count as most important in my life.

I'm first very proud of the American scientific and museum communities for playing a vital role in helping form and create and pass and implement NAGPRA as civil rights legislation aimed at correcting and ameliorating decades, in fact, hundreds of years of injustice. And I am proud of the fact that museums, scientific organizations, and other agencies have taken leadership in a bold way to help make NAGPRA a reality.

I think that regardless of the background of the individual members of this committee, looking back without exception, every single member of this committee in my experience has worked in good faith, has worked as a group, and has worked in an environment that's necessarily at times emotionally

charged and full of conflict. Given the diverse views and sense of ourselves and our place in the world represented by our different communities and by our professional affiliations, it's inevitable that that will sometimes be the case. And I would like to recognize and honor not only the Review Committee members but overwhelmingly all participants in NAGPRA, including each of you, for bringing a spirit that recognizes that we're all human beings, that we live in a fragile world, in a limitless universe, and that we share so much in common, and that we have differences but those differences can be addressed and can be in many ways worked out such that we live in this world with a spirit of respect and consideration for one And I want to particularly thank everyone another. who has made that possible.

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The history of Native American experience is profoundly painful in many, many ways. And NAGPRA cannot correct or solve or address or fix or mend that history. But it can, moving forward, work together by bringing people with diverse views together to create a better world and one that respects and honors Native Americans and one that's based on consultation and exchange of ideas. And

so I am proud to have had a small opportunity to contribute to that effort.

I want to thank all of my Review Committee members today and all with whom I've served in the past, the NAGPRA staff, solicitors who work extraordinarily hard and often under difficult circumstances to make this law a reality and to make its purposes fulfilled. And I would just end by saying that it's been a profound honor to be able to contribute in some small way to the work that all of us are doing together. And I thank you for the opportunity to share in that experience. Thank you.

MERVIN WRIGHT, JR.: Thank you, Dan. Is there anybody else on the committee that would like to make a comment or statement at this time?

Seeing none, our DFO, is there anything you want to add at this point? Ms. Hutt.

SHERRY HUTT: On behalf of the program, I'd like to thank you all for the time that you give. You are all individually so busy and then you take your notebooks and go through them and read them and give such — such effort and talent to your task, which is an enormous one, and we take your time. We take your time and impose on you in great

ways, and you never cease to give us and the NAGPRA communities what we need, which is your guidance.

And as I said the other day, these issues do not belong in court, and that's the only option if they didn't have the Review Committee, and the Congress was indeed wise to include Section 8 in the law. And the way in which you handle yourselves as, you know, you displayed in your deliberations today, gives profound wisdom to all of those who come before us.

I want to especially thank Dan Monroe and Alan Goodman who may not be with us in June. They will be with us in the larger sense, but not on the committee, unless Alan is renominated and does serve and is back in June. But your — you two have made your mark and you have done so in your intellect and your energy and your service and your comments that have really led the others to examine in various ways their comments and the materials they're presented, each of you give something that is of inestimatable value. It's fabulous. And you will be missed when we reconvene in June, you will — you will be missed. And we want very deeply to express our thanks to both of you.

MERVIN WRIGHT, JR.: Before we close I would

just like to also on behalf of the committee offer our appreciation to the program, the National Program and the staff, as well as the — and I think especially the planning staff for the symposium for what they were able to accomplish on Monday and Tuesday. And you know, certainly NAGPRA has touched, you know, our communities in one manner or another, and I think as we move forward from here and at least in the manner that the issues were presented during the symposium gives us a sense of — like an enhanced awareness of where are those difficult issues, where are they located and how do we go about dealing with it.

And for us as people, you know, that's all we are, just people. And for us as individuals, we are just - just that one person, and as my colleague Dan Monroe has stated, you know, if there's any way possible that we can, as an individual, make a difference with what we're trying to accomplish on behalf of our community, on behalf of our constituency, whatever that might be, you know, we look up into the heavens at night, you know, at least for us, you know, we look at the Milky Way and recognize everything that has gone before us from the beginning of time and

recognizing that this is bigger than all of us, individually and even collectively.

And so knowing that this is — you know, what we had before us this legislation, these words that have been adopted by our governing authority here in this city of Washington, DC. That is what we have as a guide to accomplish the generations of responsibility that we still hold. And it is my hope that as we move forward in working with the museum communities, the scientific communities, the representatives of this institution, our Federal government, that we can take forward that responsibility of understanding and that if it is possible to achieve the success that we aim toward, you know, all that much better.

So with that, and just as I had concluded the meeting yesterday, I had asked Mr. John if he would open up our meeting today with a prayer and I would like to ask him again if he could close our meeting and close this session of the Review Committee meeting here in Washington, DC.

TRADITIONAL CLOSING

ADRIAN JOHN: (Native American language.)

Just to translate, I just said it was my
responsibility to close the session and that our

1 process here is finished today, and that we ask we thank the Creator first for the people that are 2 here and that they all are well and continue to be 3 And give thanks to the Creator that he allows us to walk on this earth and that he reminds 5 us or helps us to be kind to each other and to keep 6 that centered in our mind. And that also that we 7 ask him to make sure that we're well on our 8 9 journeys home, (Native American language) means like "through the woods," so wherever you end up I 10 hope that you are well and that you have a safe 11 12 journey. (Native American language.) MERVIN WRIGHT, JR.: Thank you, Adrian. 13 Our meeting here at the Review Committee is 14 15 hereby adjourned. MEETING ADJOURNED 16 17 18 19 20 21 22 23 24 25